An Independent Audit of the Recruitment and Retention of Rural and Remote Nurses in Northern BC Released [02/18]

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PAC Meeting Plan¹ [29/03/18] Prepared by: Doug Blackie, Director, Ministry of Health (MoH) Reviewed by: David Byres, Assistant Deputy Minister, MoH

1st APPA Update [01/04/19] Prepared by: Kevin Brown, Executive Director, MoH Reviewed by: Mark Armitage, Assistant Deputy Minister, MoH

2nd APPA Update [29/02/20] Prepared by: Joanne Maclaren, Executive Director, MoH Reviewed by: Mark Armitage, Assistant Deputy Minister, MoH

Rec. # Accepted? Yes / No ²	OAG Recommendations	Actions Planned & Target Date(s) ³	Assessment of Progress to date ⁴ and Actions Taken ⁵ (APPA update)
1 Yes	Include each recommendation from the OAG report on a separate row	Briefly describe the action(s) you plan to take to address the recommendation. Note: If you have <u>not</u> accepted the recommendation, explain your rational for not accepting the recommendation; this may include any alternative actions you will take and how those actions mitigate the risk underlying the OAG recommendation. (Note: If your original "Actions Planned" description requires revision in subsequent APPA updates, please identify as "Revised" where necessary.) Target Date: dd/mm/yyyy	Progress Assessment: "Fully or substantially implemented," Partially implemented" or "No action taken" Actions Taken & Discussion: This section provides you an opportunity to describe the actions that you have taken, to fully implement the OAG recommendation. Also include any relevant comments that will help PAC members understand your progress to date and your assessment of that progress. Note: If the you have not accepted the OAG recommendation and have planned alternative actions, assess your progress as above and describe the actions that you have taken.

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¹ The audited organization will be required to present their initial action plan at this meeting (i.e. First three columns completed for each OAG recommendation included in the audit report)

² For each recommendation, the audited organization should state whether or not they have accepted the recommendation and plan to implement it fully by typing either "Yes" or "No" under the number of the recommendation.

³ Target date is the date that audited organization expects to have "fully or substantially implemented" the recommendation. If several actions are planned to implement one recommendation, indicate target dates for each if they are different.

⁴The Select Standing Committee on Public Accounts (PAC) will request that the audited organization provide a yearly update (i.e. completed "Assessment of Progress and Actions Taken" column) until all recommendations are fully implemented or otherwise addressed to the satisfaction of the PAC. This is for the APPA update.

⁵ This action plan and the subsequent updates have not been audited by the OAG. However, at a future date that Office may undertake work to determine whether the entity has implemented the recommendations. The results of that work will be reported in a separate report prepared by the OAG.

1. Northern Health, to create a more effective health human resource plan, consider a broad range of factors, including community characteristics, population health needs, scope of practice, stakeholder input and current circumstances.

Complete comprehensive Health Human Resources Plan

Progress Assessment: Fully implemented

Action Taken & Discussion:

November 2017 to 2019 – Implementation of a Workforce Planning Toolkit at the departmental levels using a phased in approach across the Health Authority. The Workforce Planning Toolkit will collect data and information specific to operational challenges and incorporate strategic initiatives to augment unit specific needs. The workforce planning process will include feedback from various stakeholders and will inform an overarching recruitment strategy for RNs and NPs.

Operational Workforce Planning was completed in early 2019.

February 2020 – HR Metrics and workforce profile information continues to be available for operational leadership to support evidenced based decision making.

March 2018 – Established a work plan incorporating key target dates required for the delivery of the HHR Plan by April, 2019. The HHR Plan will incorporate the Workforce Planning Toolkit analysis, community needs, scope of practice and stakeholder input. This work plan includes the completion of a comprehensive Recruitment and Retention Strategy. Northern Health has undertaken the development of a robust Health Human Resource plan (HHR) incorporating a multi-faceted approach to workforce planning, recruitment and retention. The HRS plan incorporates the workforce planning toolkit that collects data and information specific to operational challenges and incorporates strategic initiatives to augment unit specific needs.

Actions contributing to the development of the HHR plan:

In April 2018, Nurse Practitioner (NP) recruitment transitioned to Medical Affairs to align NPs with Physicians.

Northern Health conducted focus groups with Northern Health staff and leaders.

May 30th, 2018 Professional Practice- Nursing

May 16th, 2018 North West Leadership Forum

June 13th, 2018 North East Integrated Primary Care

February 2020- In January 2020 NH HHR plan was presented to Executive, Governance and Management Relations Committee of the Northern Health board, and the NH Board for review and approval. Recommendations from Executive and Board are currently being incorporated into the plan and will receive final approval in March 2020 from NH Executive.

The HHR plan incorporated tracking of strategic actions and metrics that will be measured and updated on an annual basis. Profession specific plans will also be reviewed and updated annually.

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2. Yes	That Northern Health work with communities and the provincial government to expand temporary and long-term affordable housing options in northern rural and remote communities.	Implementation of Strategies for Rural and Remote Nursing Recruitment Target Date: 01/06/2018 Partnership with Local and Regional Government Target Date: Ongoing	Progress Assessment: Substantially Implemented Actions Taken & Discussion: Northern Health received Ministry of Health funding in 2017, via provisions in the Nurses Bargaining Association collective agreement, to pilot an Introductory Housing program that helps offset housing challenges in northern communities by securing properties that can be temporarily rented by staff as they work to obtain permanent housing. Communities for housing confirmed by April 15, 2018 with housing secured by June 1, 2018. Housing has been confirmed for Fort St. John and will be reviewed. Work collaborating with local communities, local governments, and the province will need to be ongoing into the future. Progress Assessment: Substantially Implemented Actions Taken & Discussion: Northern Health has a long standing practice of engaging with communities and stakeholders to develop and implement recruitment/retention initiatives. For example, partnering with the Peace River Regional District where the Board recognized the need for more health care workers in the region and has built a scholarship program for this reason. This program will help to recruit new workers and encourage current workers to expand their skills. Northern Health continues to offer scholarships in partnership with the Peace River Regional District. Northern Health Recruitment Services meets bi- annually with First Nations Health Authority to identify options for collaborating on housing in our communities throughout the North beginning September 2018.

That the University of
Northern British Columbia
and the Ministries of
Health and Advanced
Education (sic) work with
Northern Health and other
key stakeholders to
analyze the distribution of
nursing education
programs in the north and
implement changes to
address regional
recruitment challenges.

Consider Northeast BC Nursing Training Program

Target Date: 03/31/18

Progress Assessment: Fully Implemented

Actions Taken & Discussion:

The University of Northern British Columbia (UNBC) and Northern Health collaborated on a proposal for a nursing program in the northeast quadrant of the province (e.g., Fort St. John, Dawson Creek, and Fort Nelson).

A formal proposal was submitted to the Ministry of Advanced Education, Skills and Training (AEST) July 2018. The proposal was shared to Ministry of Health (MoH) to complete a review (cip 51) and share findings back to AEST. The proposal was discussed and endorsed in principal by the Planning Board for Health and Medical Education (PBHME).

Funding to address regional pressures for nursing education in the northeast was requested in a Treasury Board submission in the fall 2018 but was not approved (as of February 25, 2019). Funding is not available within the existing AEST budget. AEST and MoH discussed alternate options for sustainable funding of this expansion.

February 2020- Funding was approved for a Northern Baccalaureate Nursing Program (NBNP) in Fort St. John, BC. UNBC Senate and Board of Governors approved the program in Fall 2019. The first intake of this program is scheduled for September 2020. Key partners, including Northern Health, have initiated meetings to support this program. UNBC is working with Northern Health to finalize the clinical placement requirements for this program; this includes identifying clinical placement opportunities in new practice areas as well as expanding capacity in existing placement areas.

In September 2020, the first UNBC Northern Masters of Physiotherapy program will intake 20 full time students. Admission preference will be given to those from rural backgrounds.

In September 2020, the first UNBC Northern Masters of Occupational Therapy Northern and Rural Cohort will intake 8 fulltime students. The number of fulltime students will increase to 16 in September 2022.

Increased supply in Physiotherapy and Occupational Therapy in the north will increase capacity required to implement interprofessional teams and attract nurses and other health care professionals interested in working within these teams.

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Expanding Access to Nursing Education in the North **Progress Assessment:** Substantially Implemented Target Date: Ongoing **Actions Taken & Discussion:** Northern Health, UNBC and local community colleges continue to work together to maximize educational opportunities and clinical practica for nurses. The practice-driven Rural Nursing Certificate Program at the University of Northern British Columbia is a key educational component for nurses practicing in rural communities. June 2018 Implemented a UNBC School of Nursing/NH Clinical Placement Working Group. This group is developing collaborative approaches to enhancing our clinical placement capacity and addressing barriers. August 2018: Implemented a NH Education Program Planning Collaborative to identify synergies in health human resource planning, support student success, to develop a framework for communication of current and future health care education needs, and to provide a mechanism for collaboration. Membership includes, NH Education, Workforce Planning, Recruitment & Retention Directors, NH Senior Leaders, First Nations Health Authority, and northern Post-Secondary Institutions Deans and Leads. Ongoing Committees include: Northern Health Professional Practice & Clinical Education and Schools of Nursing Connecting Meetings Clinical Partnership Working Group NH Preceptor Development Program Clinical Placement Stakeholder meetings Specialty Education Strategy February 2020: One of Northern Health's priorities includes projects to enhance the supply of skilled resources including: Enhancements to the Travel Nurse Pool Improving uptake/interest in Specialty Education opportunities Northern Health has regular meetings with various educational and nursing practice stakeholders to facilitate dialogue for improving access and content for rural nursing training programs and assess UNBC nursing education program alignment with the recruitment and retention needs of Northern Health. Northern Health meets with the northern Post Secondary Institutions health program leaders at Coast Mountain College, University of Northern British Columbia, and the College of New Caledonia every two months. The purpose of these meetings is to work through shared needs and share information about program cohort numbers and graduation numbers. Northern Health Education & Development leaders

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4 Yes	That Northern Health continue to work with the British Columbia Nurses' Union to develop and implement new recruitment and retention programs for RNs in the north.	Targeted Strategies with BC Nurses Union to Recruit and Retain Rural Nurses: The Ministry, HEABC and the Nurses' Bargaining Association negotiated a \$2 million fund to support recruitment and retention strategies in rural BC health authorities. Target Date: Ongoing	meet with FNHA clinical leaders every two months to identify synergies and collaborate around educational programming in rural communities. Northern Health continues to collaborate with UNBC on the Rural Nursing Certificate Program. NH provides input into the curriculum based on feedback from point of care staff and leaders. This program is also embedded within specialty nursing training process. Northern Health collaborates with UNBC to provide student access to locally developed specialty education courses in Prince George (Pediatrics, NICU and perinatal). We have also been working closely with UNBC to develop a pediatric specialty course. As NH moves to a Service Network model, the Clinical Nurse Educators (CNE) s are becoming aptly prepared to provide an education lens and support a regional approach to strategic initiatives in NH. One to two clinical educators will be assigned to each clinical Service Network. Their purpose is to represent Education and Development at a regional level. They will be assessing education needs and implementation requirements within strategic priorities as well as providing an education lens to the development of metrics. Progress Assessment: Substantially Implemented Actions Taken & Discussion: Northern Health received Ministry of Health funding in 2017, via provisions in the Nurses Bargaining Association collective agreement, to pilot an Introductory Housing program that helps offset housing challenges in northern communities (see above). Northern Health has implemented a Travel Nurse Pool employing nurses that NH can assign to various worksites within the health authority. February 2020: The Strategic Nurse Staffing Committee meets on a monthly basis to consult on health authority level nurse workforce planning including trends, activities and initiatives related to the following: Regularization of hours, recruitment and retention strategies, regular relief positions, other relief needs, nurse education and training (including specialty nursing), seasonal strategie

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5 Yes	That Northern Health develop an RN recruitment strategy with clear goals and performance measures that guide its activities and enable it to assess progress.	Complete a comprehensive Health Human Resources Recruitment Strategy Target Date: 31/10/18	Progress Assessment: Substantially Implemented Actions Taken & Discussion: Northern Health has developed a singular and comprehensive recruitment strategy for nurses and other priority healthcare providers that recognizes the unique needs and features of the North
			 Established a work plan incorporating key target dates required for the delivery of the comprehensive Recruitment Strategy. This includes: Recruitment and Retention focus groups in each Health Service Delivery Area (HSDA) which will include Northern Health leadership and staff, community members, and indigenous partners. Identifying overarching recruitment strategies and profession recruitment plans. Implemented standardized recruitment philosophies.
			Identified and implemented key performance indicators and recruitment metrics to monitor progress of the strategy.
			February 2020- NH HHR Plan incorporates New Graduate RN recruitment strategies, metrics, and goals including annual updates for Executive.
			 NH successfully enhanced its Employee Referral Program and referrals changed from 3 referrals in 2017, 5 referrals in 2018, and increased to 14 referrals in 2019 after implementation of the changes.
			The Travel Nurse Pool is operational and currently has 8 nurses employed.
			 NH is implementing Advanced Hire positions for New Graduate RNs in March 2020. This initiative promotes workforce sustainability by providing more opportunity for new graduates and to build our RN workforce.
			NH is contacting Employed Student Nurses (ESNs) and offering them casual employment conditional upon successful graduation and registration.

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6 Yes	That Northern Health establish clear responsibilities for all aspects of its recruitment and hiring processes, including oversight.	Create a Regional Director, Recruitment and Retention Position Target Date: Complete	Progress Assessment: Fully Implemented Actions Taken & Discussion: In February 2018, Northern Health's Human Resources department created a Regional Director, Recruitment and Retention position to enable a region-wide focus on attracting and retaining nurses and other health care professionals. This position has clear responsibilities for all aspects of Northern Health's recruitment and hiring processes including identification and monitoring of metrics.
		Collaborative Focus for the Health Authority in all aspects of Recruitment and Retention Target Date: 01/05/18	Progress Assessment: Fully Implemented Actions Taken & Discussion: Northern Health Recruitment meets with senior leaders to have a focused review of all current postings and are intended to result in a more proactive approach to recruitment and retention of nurses and other health care providers, i.e. Managers connect with qualified candidates upon receipt of their application within 48 hours.
		Reviewed and Refreshed Current Manager Recruitment and Retention training resources and processes Target Date: 31/03/19	Progress Assessment: Fully Implemented Actions Taken & Discussion: Northern Health reviewed and refreshed current HR training, processes and resources for managers to enable improved and transparent practices for the recruitment, selection, and retention of nurses and other health care providers. Northern Health reviewed and refreshed the recruitment manager orientation training. Northern Health has revised and enhanced the curriculum for the Northern Health recruitment training workshop. Northern Health Recruitment continues to provide orientation training for managers. The curriculum for the recruitment training workshop has been revised. Northern Health has introduced a values based approach to interview guides.

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7 That Northern Health
ensure that all hiring
managers receive
comprehensive training on
their recruitment and
retention roles and
responsibilities.

Leadership and Management Pathways

Target Date: 31/03/19

Strengthen Leadership and Management Training Access

Target Date: 31/03/19

Progress Assessment: Substantially Implemented

Actions Taken & Discussion:

Northern Health developed a robust and clear leadership and management pathway, as a key nursing retention strategy, in order to ensure a consistent approach to leadership and management development thereby enabling existing and future leaders to develop competencies to support healthy and effective workplaces – and positively influence recruitment and retention of nurses and other health care providers.

Dialogue has been initiated to collaborate on Leadership Pathway development with key stakeholders across Northern Health (e.g. physicians, Indigenous Health, etc.). Further, inventories are being populated to identify internal facilitation capacity and additional leadership programming to be endorsed at an organizational level.

Progress Assessment: Substantially Implemented

Actions Taken & Discussion:

Northern Health expanded access to comprehensive leadership and management training for existing and future leaders of the organization. This includes additional cohorts of the Core LINX introductory leadership course, with an emphasis on leveraging e- learning, early access to module training and other options.

To meet the growing demand for a common foundation of leadership training, Education and Development increased its offerings of Core LINX from two to four cohorts for the 2018/19 fiscal year and is offering a full cohort of Experience LINX in February 2019. Beginning in April 2019 we will be moving back to two Core Linx cohorts per year.

Core LINX facilitator development is actively underway and most recently Core LINX welcomed two new facilitators to the existing cohort of three. Increasing our capacity to deliver is a high priority considering there are four Core LINX programs underway from September 2018 to June 2019. The process includes new facilitators shadowing experienced facilitators at face-to-face sessions, followed by co-facilitating a session with an experienced facilitator. Future Core LINX facilitator development may include completing: the facilitator's pathway, MBTI certification, and EQ-I Certification.

At the face-to-face sessions experienced facilitators will continue to identify potential candidates who display the aptitude and desire to facilitate Core LINX.

February 2020: NH has identified expectations for supervisors and managers of nursing staff focused on workforce sustainability to ensure service continuity and delivery to support recruitment and retention.

- Managers connect with qualified candidates upon receipt of their application within 48 hours. In a leader's absence a designate is required to be identified who will fulfil hiring functions.
- Two up approval is required for staff requesting leave for banked overtime and unpaid leave of absence.

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8	That Northern Health	Support Newly Graduated Nurses	Progress Assessment: Partially Implemented
Yes	develop and implement a standard orientation process for RNs that can be adapted to meet the needs of diverse sites.	Target Date: 01/09/18	Actions Taken & Discussion:
			Northern Health's Professional Practice and Education Services departments have jointly developed a plan on how workshops and other supports will be implemented by/at each site to newly graduated nurses.
			Northern Health will use designated funding to enable new graduates from smaller communities to travel to the workshops, which will be hosted in Prince George, Fort St. John, and Terrace.
			February 2020: New graduate education is currently being reviewed. NH projects that an updated curriculum will be available in September 2020.
		Improve Nurse Orientation and Onboarding programs (onboarding for the first year of new hire's career) Target Date: 31/12/18	Progress Assessment: Partially Implemented
			Actions Taken & Discussion:
			Northern Health developed a standardized nursing orientation program available to all Nurses (RN/RPNs) throughout all Northern Health sites. This orientation will collate and standardize pre-existing nursing orientations that are currently available throughout the Health Authority.
			There will be a three phase approach to Clinical Skill Set Orientation.
			Phase One: - General Orientation Provision of orientation education resources relevant to all nursing staff regardless of which clinical area
			that they are employed in. This orientation can also be adapted where relevant and within scope of
			practice to other health care professionals. February 2020: Phase one education is to be completed during
			the qualifying period of three months.
			Phase Two: - Stream orientation
			Provision of orientation education resources, relevant to the stream of services the RN is employed in.
			1. Hospital based,
			Community based, Residential/Long term care/Seniors care,
			4. Specialized service February 2020: Orientation of staff in this phase will commence within the first three
			weeks of hire and is organized in conjunction with individual competency assessments using a CAPE tool
			and learning plans. Phase Two Clinical Skills are completed within the 3-month probationary or as defined
			within the schedule of the plan.
			Orientation plans can be adapted where relevant and within the scope of practice to other health care professionals.
			Phase Two was completed for Community Based Services on December 31, 2019. Phase Two for Long Term
			Care and Specialized Services will be completed by April 30 th , 2020. Acute care is estimated to be
			completed by September 2020.

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			Phase Three: Phase Three is specific education relevant to the department and unit the RN works within. This education will be developed in consultation with local leadership, to ensure the needs of their departments and units are met. Phase Three moves beyond "standardized orientation" and is therefore inclusive of unit specific education requirements. The Clinical Education Team will assist Managers/Team Leaders to develop Competency, Assessment, Planning, and Evaluation (CAPE) tools to ensure efficient tracking of unit competencies and staff development needs to meet those competencies. The work on Phase Three will commence in spring 2019.
			NH has fully implemented a refreshed Northern Health Onboarding Program. Soon to be available is a new Manager orientation including a comprehensive health and safety orientation and site specific checklist.
			NH has developed an interprofessional training curriculum that will be specifically delivered to rural and remote sites utilizing simulation. The aim of this approach is not only to develop skills, but also to develop trusting working relationships between the physician group, interprofessional team and nurses. The goal of this program is to improve retention and morale in rural and remote sites, through building and supporting interprofessional relationships.
			February 2020: Phase Three for Community Based Services will be completed by March 31st, 2020. This work is ahead of schedule. All other streams will commence in alignment with Phase two time-lines identified.

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9 Yes	That Northern Health develop an RN retention strategy with clear goals and performance measures that guide its activities and enable it to assess progress	Complete a comprehensive Health Human Resources Retention Strategy with a focus on psychological health and safety in the workplace (PHSW). Target Date: 30/04/2019	Progress Assessment: Partially Implemented Actions Taken & Discussion: Northern Health established a work plan incorporating key target dates required for the delivery of the comprehensive Recruitment and Retention Strategy. This timeline included: • Recruitment and Retention focus groups in each Health Service Delivery Area (HSDA) which included Northern Health leadership and staff, community members, and indigenous partners. • Identifying overarching recruitment strategies and profession recruitment plans. (September 2018) • Implemented recruitment philosophies Northern Health continues to develop a comprehensive retention strategy for nurses and other priority healthcare providers that recognizes the unique need and features of the North. February 2020: NH is increasing psychological health and safety and cultural safety awareness in our workplaces and to reduce the stigma surrounding mental health. It is important to recognize, address, and treat mental health with the same attention as physical health or any other health-related condition. In NH, the well-being of every worker is a priority NH is well positioned for implementation the Psychological Health and Safety in the Workplace (PHSW) Standard with clear and strong alignment to the current Strategic Plan which extends to 2021. In June 2019, NH convened a PHSW Working Group with representatives from provincial, regional and local unions as well as NH human resources and NH operational leadership. This working group will help guide the implementation of the Standard. A priority initiative for NH to complete is focused work on organizational culture. An important component is the analysis of the culture and engagement surveys that have been done by Doctors of BC and within NH over the past few years. The desired future state is for Northern Health's organizational culture (the Northern Way of Caring) to be focused on person- and family-centred care and continuous quality improvement, within an environment that is physically, psychologically and

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